

ENVIRONMENTAL GOVERNANCE IN THE GULF OF ST LAWRENCE

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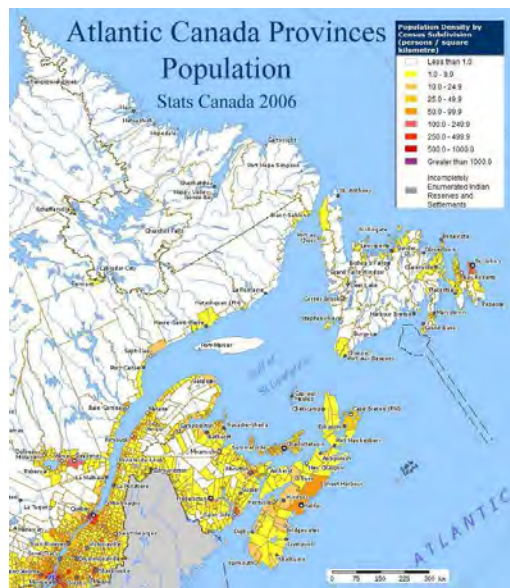
THE GULF: A MULTIDIMENSIONAL REGION



SOME DIMENSIONS

- an inland sea
- a multi-jurisdictional setting
- a coastal polity
- an ocean ecology
- relatively autonomous policy sectors
- segmented & disjointed environmental structures

A Coastal Polity



Ecologically and Biologically Sensitive Areas

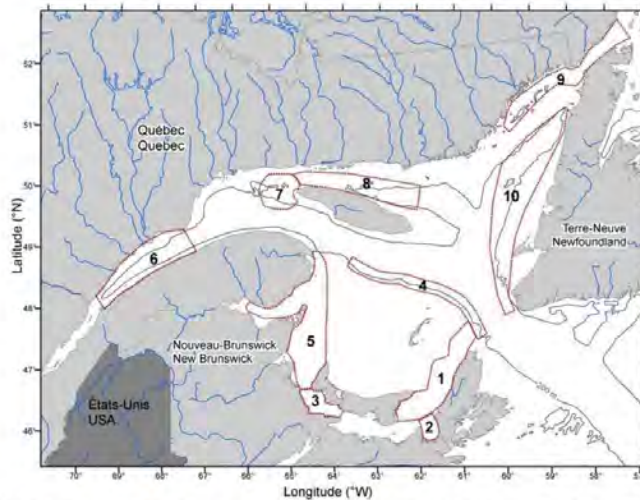
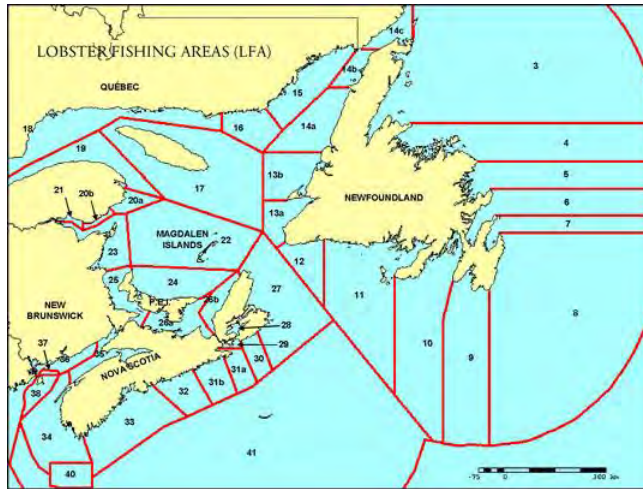


Figure 1. EBSA distribution in the Estuary and Gulf of St. Lawrence: EBSA (1) western Cape Breton, (2) St. George's Bay, (3) Northumberland Strait, (4) the southern fringe of the Laurentian Channel, (5) the south-western coast of the Gulf, (6) the lower estuary, (7) western Anticosti Island, (8) northern Anticosti Island, (9) the Strait of Belle Isle, (10) the west coast of Newfoundland.

ENVIRONMENTAL GOVERNANCE

- governance: an articulation of state and societal interests
- how is Gulf environmental governance constituted?
- the Gulf as a governance laboratory: what mechanisms?
- controlled comparison by subsector
- 6 deep case studies
- a search for non-traditional governance mechanisms

DFO Gulf Fisheries Region



THE IRVING WHALE



1970

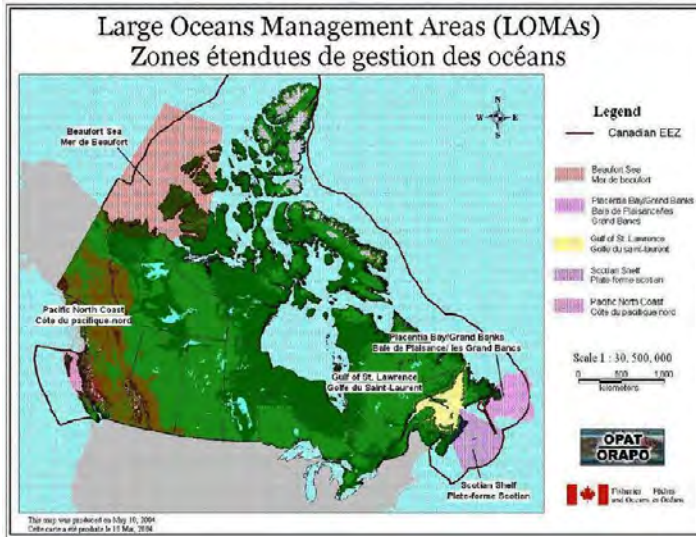
CONFEDERATION BRIDGE



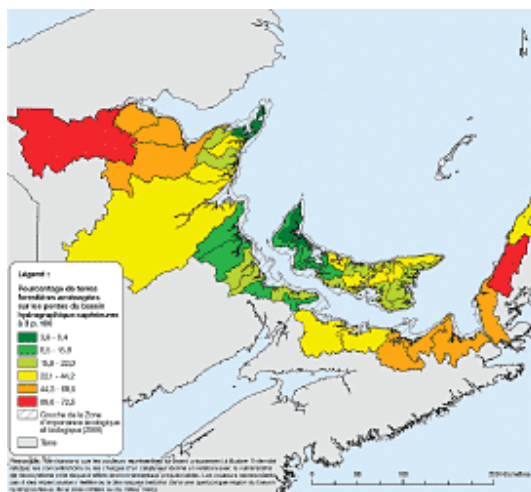
OFFSHORE PETROLEUM



CBC

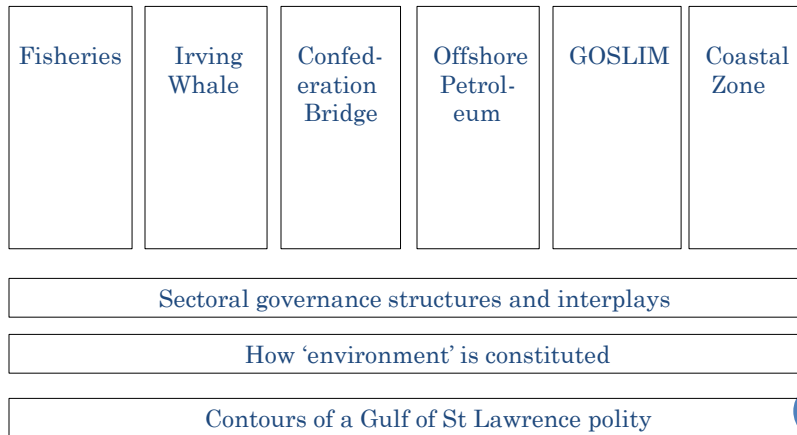


Shoreline Development



DFO

Vertical and horizontal intersections



Confederation Bridge Overview



- **pre-1985**
- **1985 - 1997**
 - 3 unsolicited proposals submitted
 - Public Works Canada led initiative
 - tightly controlled process by PWC
 - Feasibility studies – not initially released
 - **PWC Initial Environmental Evaluation approval**
 - UPEI public consultation Dec. 1987- Jan. 1988
 - Plebiscite January 18, 1988: 60% Yes 40% No
 - “Friends of the Island” Group Formed
 - “Islanders for a Better” Tomorrow Group Formed

1985 – 1997 cont'd

- **FEARO: “do not proceed”**
- PWC response
- **Ice committee formed**
- 1992: Friends of the Island court challenge
 - Courts “agreed that discontinuing the ferry service without a constitutional amendment ... breach of the Terms of the Union.”
 - **environmental assessment process not followed**
- **1 month later - Specific Environmental Evaluation submitted**
- 1993 construction begins
- 1997 bridge opens



Our Questions?????

Many...

1. Power relationships among gov'ts?
2. Power relationships gov'ts – NGO sector?
3. Relationships actors, power dynamics, decisions?
4. Changes in relationships actors, power dynamics, decisions depending on sub-issue studied (e.g., environmental vs socio-economic vs...)?



Confederation Bridge Power dynamics



- federally driven by PWC, SCI
- tight control of information
- provinces a pawn in process
 - plebiscite issues
 - NB largely silent in process
 - bureaucrats instructed to approve project
- focus was on job creation, not best fixed link
- courts wild card
- NGO sector slow to organize & respond, \$\$\$



More Questions????



5. Changes in relationships actors, power dynamics, decisions depending on case studied?
6. Governance structure comparisons:
 - a. toll good (Confederation Bridge)
 - b. public goods:
(Irving Whale, Integrated Oceans Planning)
 - c. common pool resources:
(DFO Gulf Fisheries Region, Old Harry)
7. Overlapping governance frameworks and “Gulf” governance framework?



NEW GULF GOVERNANCE ENTITIES?

SOME POSSIBILITIES

- Intergovernmental
 - dedicated ministerial or official collaboration
- Macro-societal representation
 - a Peoples or Civic forum
- Deeper intrasectoral linkages
 - enhanced network relations; co-management
- Deeper intersectoral linkages
 - accommodating overlaps; cumulative impacts
- New governing instruments
 - third-party certification, social partnerships

Thank you!

?? Questions ??

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