

ENVIRONMENTAL GOVERNANCE IN THE GULF OF ST LAWRENCE

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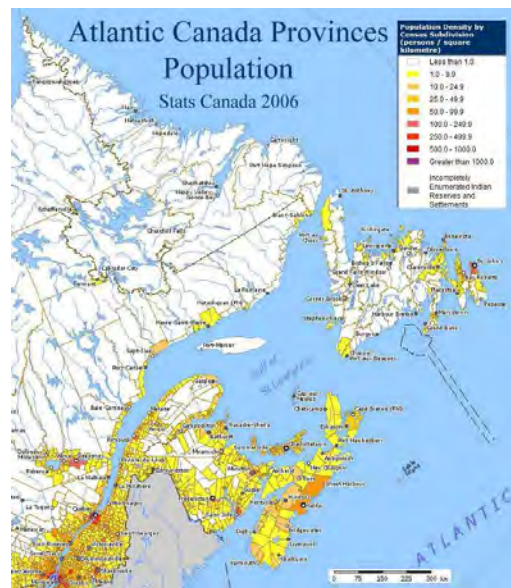
THE GULF: A MULTIDIMENSIONAL REGION



SOME DIMENSIONS

- an inland sea
- a multi-jurisdictional setting
- a coastal polity
- an ocean ecology
- relatively autonomous policy sectors

A Coastal Polity



Ecologically and Biologically Sensitive Areas

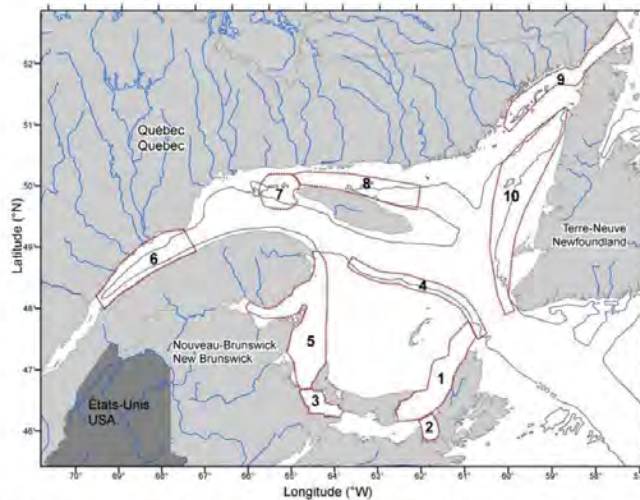


Figure 1. EBSA distribution in the Estuary and Gulf of St. Lawrence: EBSA (1) western Cape Breton, (2) St. George's Bay, (3) Northumberland Strait, (4) the southern fringe of the Laurentian Channel, (5) the south-western coast of the Gulf, (6) the lower estuary, (7) western Anticosti Island, (8) northern Anticosti Island, (9) the Strait of Belle Isle, (10) the west coast of Newfoundland.

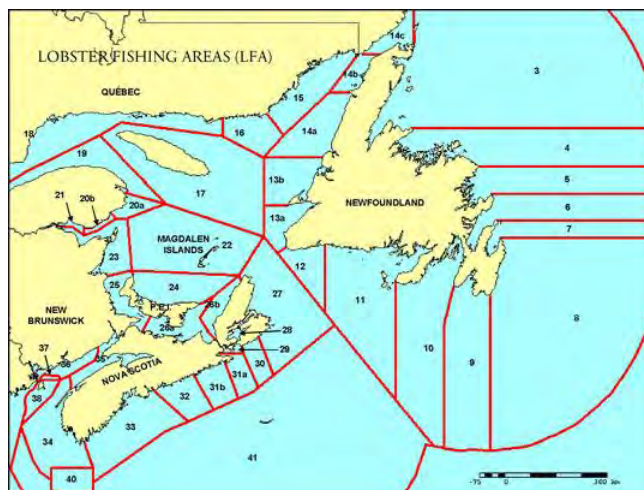
ENVIRONMENTAL GOVERNANCE

- governance: an articulation of state and societal interests
- constituting a governance 'environment'
- GSL governance: layers and force fields
- lessons from conflict situations
- search for non-traditional governance mechanisms

CASE STUDIES

- power is crystalized in key policy decisions
- the importance of ‘strong cases’
- the Gulf as a policy laboratory
- controlled comparison by sub-sector
- 6 ‘deep’ cases

DFO Gulf Fisheries Region



THE IRVING WHALE



1970

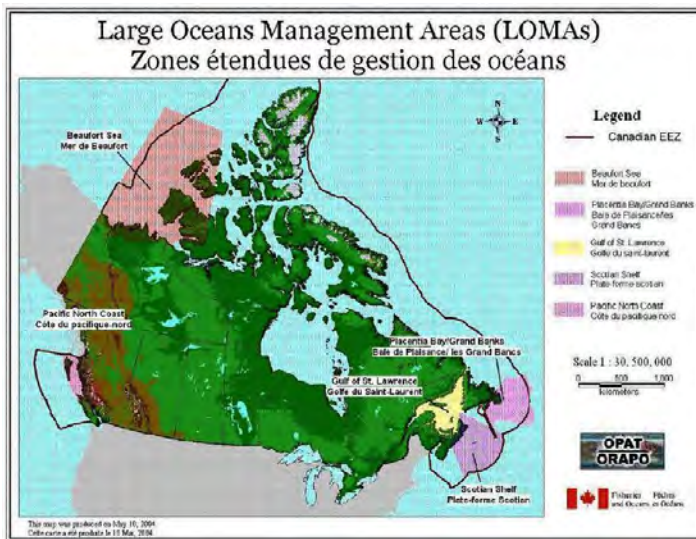
CONFEDERATION BRIDGE



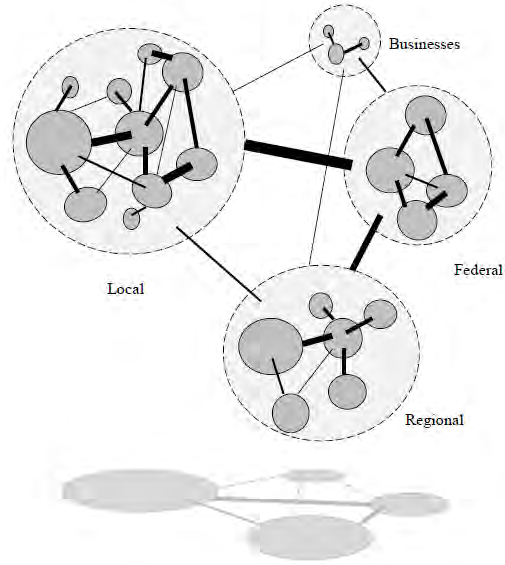
OFFSHORE PETROLEUM



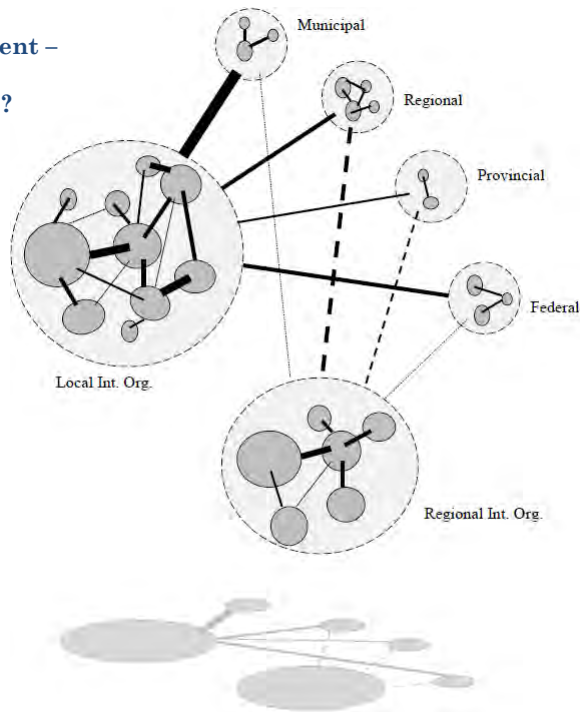
CBC



Government networks?



Government - NGO networks?



Confederation Bridge Overview



1985

- 3 unsolicited proposals submitted
 - Tunnel, Bridge, Causeway/tunnel/bridge

1986

Public Works Canada mandate examine fixed link
Public Works Canada forms a Project Planning Committee
Public consultation

1987

- Feasibility studies - 13 studies
- Call for expressions of interest
- Initial Environmental Evaluation (generic draft) – Public Works Canada
- June Public information office set up
- Institute of Island Studies at UPEI conducts public consultation at request of Premier Ghiz Dec. 1987- Jan. 1988
- “Friends of the Island” Group Formed
- “Islanders for a Better” Tomorrow Group Formed



1988

- Plebiscite January 18, 1988
 - 60% for 40% against
 - Question “are you in favour of a fixed link crossing between Prince Edward Island and New Brunswick?” Yes/No
- March 1988 Final Generic Initial Environment Evaluation released
- March, 28 1988 Call for Proposals: 7 proposals, narrowed to 3

1989

- Risk assessment study
- Public Works Canada visits France and UK
- June 19-29 FEARO panel held 12 meetings in PEI, NB and NS

1990

- Environmental Assessment Review Panel Report August 1990 – advises that project does not proceed
- PWC responds to each issue raised by panel





1991

- Ice committee formed to address concerns of FEARO report

1992

- Minister of Public works announces that proposal meets environmental regulations January 30, 1992
- May 27, 1992 Public Works calls for Stage III submissions (financing)
- Dec. 6 Friends of the island launches court challenge
- Dec. 16, Federal Provincial Agreement
- December Strait Crossing Inc. releases Environmental Management Plan
- December SCI purchases 165 acre farm at Amherst Point for construction staging yard



1993

- March Justice Barbara Reed “agreed that discontinuing the ferry service without a constitutional amendment would be a breach of the Terms of the Union.”
- April 22 - Specific Environmental Evaluation Released
- Four public meetings
- House of Commons passes Bill C-100 allowing Minister of Public works to go ahead with the project
- June 7 – Motion to force the appointment of an Environmental assessment panel
- Aug. 8 – Motion denied
- PPP agreement signed October 7, 1993
- September 17, 1993 SCI signs agreement with labour unions
- November – construction begins

1994

- Wording of the constitution relating to steam service amended

1997

- June bridge opens



Our Questions?????



Many....

1. Power relationships among gov'ts?
2. Power relationships gov'ts – NGO sector?
3. Relationships actors, power dynamics, decisions?
4. Changes in relationships actors, power dynamics, decisions depending on sub-issue studied (e.g., environmental vs socio-economic vs...)?
5. Changes in relationships actors, power dynamics, decisions depending on case studied?
6. Governance structure for toll good (Confederation Bridge) vs public goods (Irving Whale, Integrated Oceans Planning) vs common pool resources (DFO Gulf Fisheries Region, Old Harry)?
7. Overlapping governance frameworks and “Gulf” governance framework?
 1. Effectiveness?
 2. Comparisons to others?

Thank you!

?? Questions ??

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